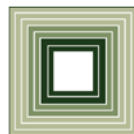


Joint Appropriations Committee on  
Justice and Public Safety

**Department of Public Safety  
North Carolina National Guard and  
Division of Emergency Management**



**March 28, 2019**



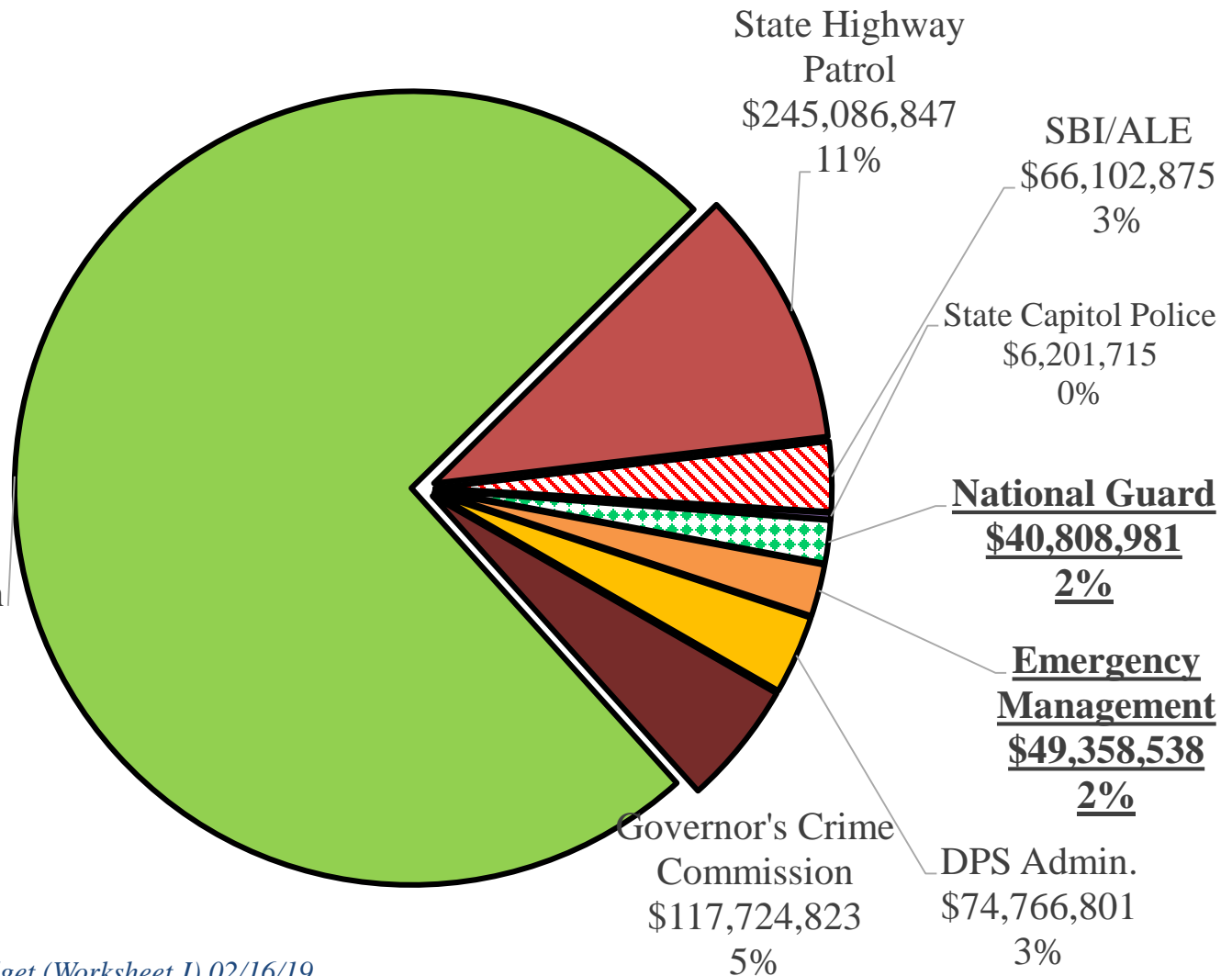
**FISCAL RESEARCH DIVISION**  
A Staff Agency of the North Carolina General Assembly

# FY 2019-20 DPS Base Budget

Total Budget:  
**\$2.3 billion**

Total Full-Time  
Equivalent (FTE)  
Employees:  
**24,590.12**

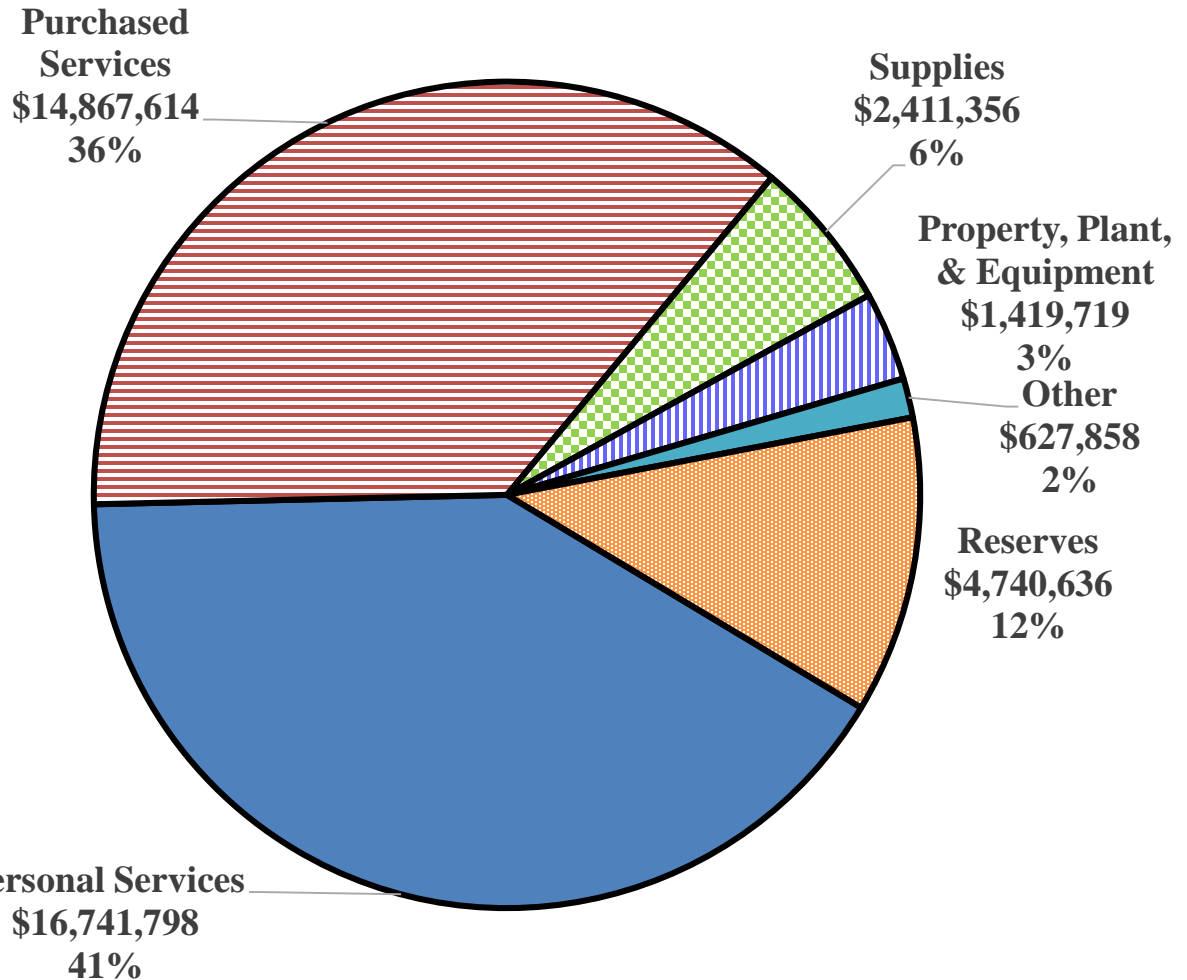
Adult Correction  
and Juvenile  
Justice  
\$1,732,736,569  
74%



Source: Recommended Base Budget (Worksheet I) 02/16/19

# NC National Guard

FY 2018-19 Base Budget by Purpose



Requirements:  
\$40,760,260

Receipts  
\$32,467,397

**Net General Fund  
Appropriation  
\$8,292,863**

**Total FTE:  
256.401**

Source: NC IBIS, Worksheet I

# NC National Guard

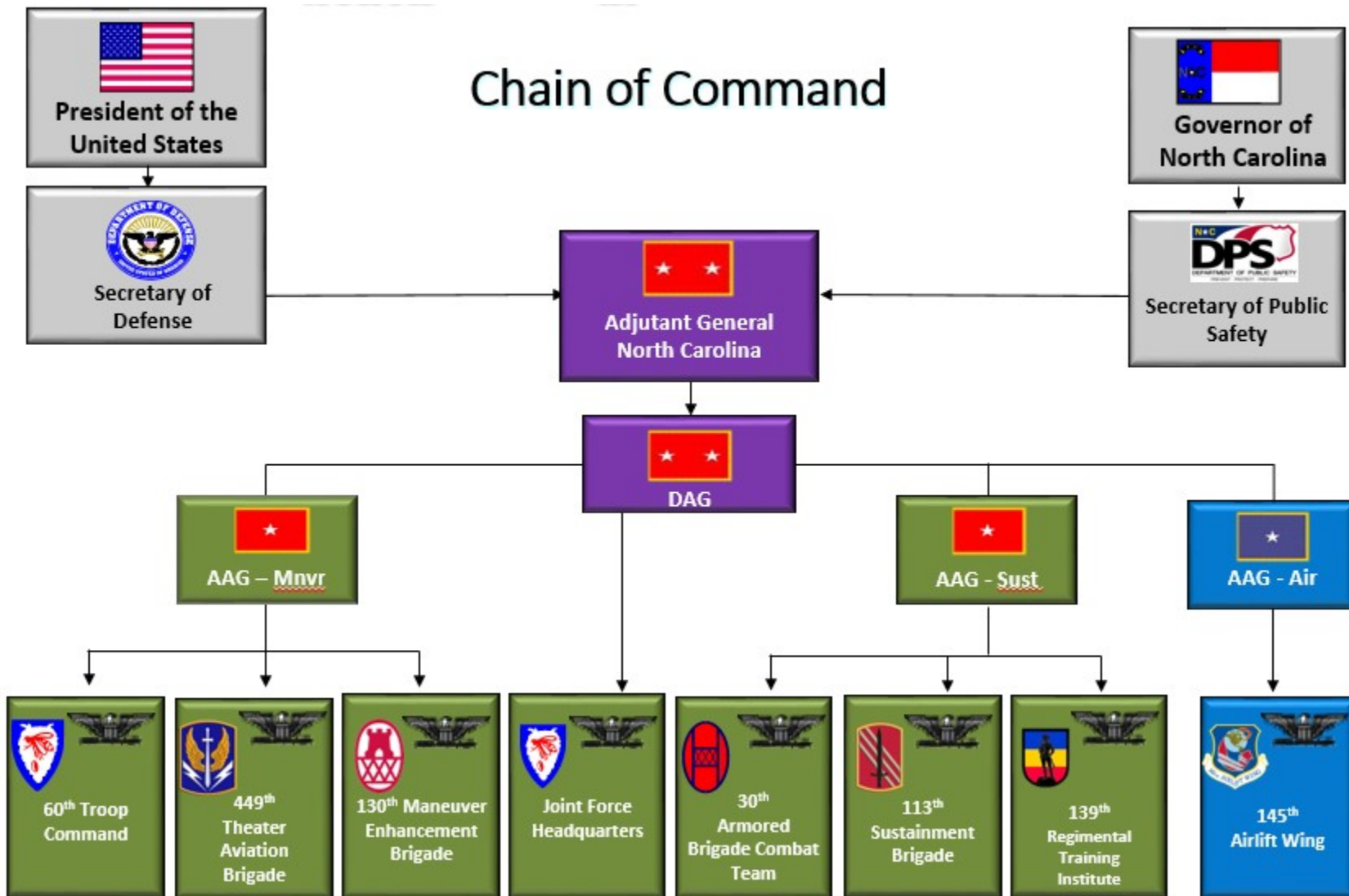
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- Dual Mission: State and Federal
  - **State**: To organize, man, equip, train and deploy statewide in support of State missions as directed by the Governor
  - **Federal**: To organize, man, equip, train and deploy globally in support of federal missions as directed by the President and Secretary of Defense.



# NC National Guard

## Chain of Command



# Guard Positions

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- 100% Federally Funded Positions
  - 9,595 NC Army National Guard Soldiers
  - 1,787 Full-Time Manning Staff (Army)
  - 1,428 NC Air National Guard Airmen
  - 366 Full-Time Manning Staff (Air)
  - TOTAL: 13,170 positions (11,382 Army, 1,784 Air)
- State Employees
  - 147 Federal/State Split (most 75%-25%)
  - 21 100% State
  - 95 100% Federal receipts
  - TOTAL: 263 positions





# Paying for the Guard

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- Guard actions paid for by government served:
  - Federal:
    - Drill (One weekend/month)
    - Annual Training (Two weeks/year)
    - Federal Active Duty
  - State:
    - State Active Duty
  - Other:
  - Presidential Emergency Declarations:  
75% Federal, 25% State
  - Missions in Other States: Supported State



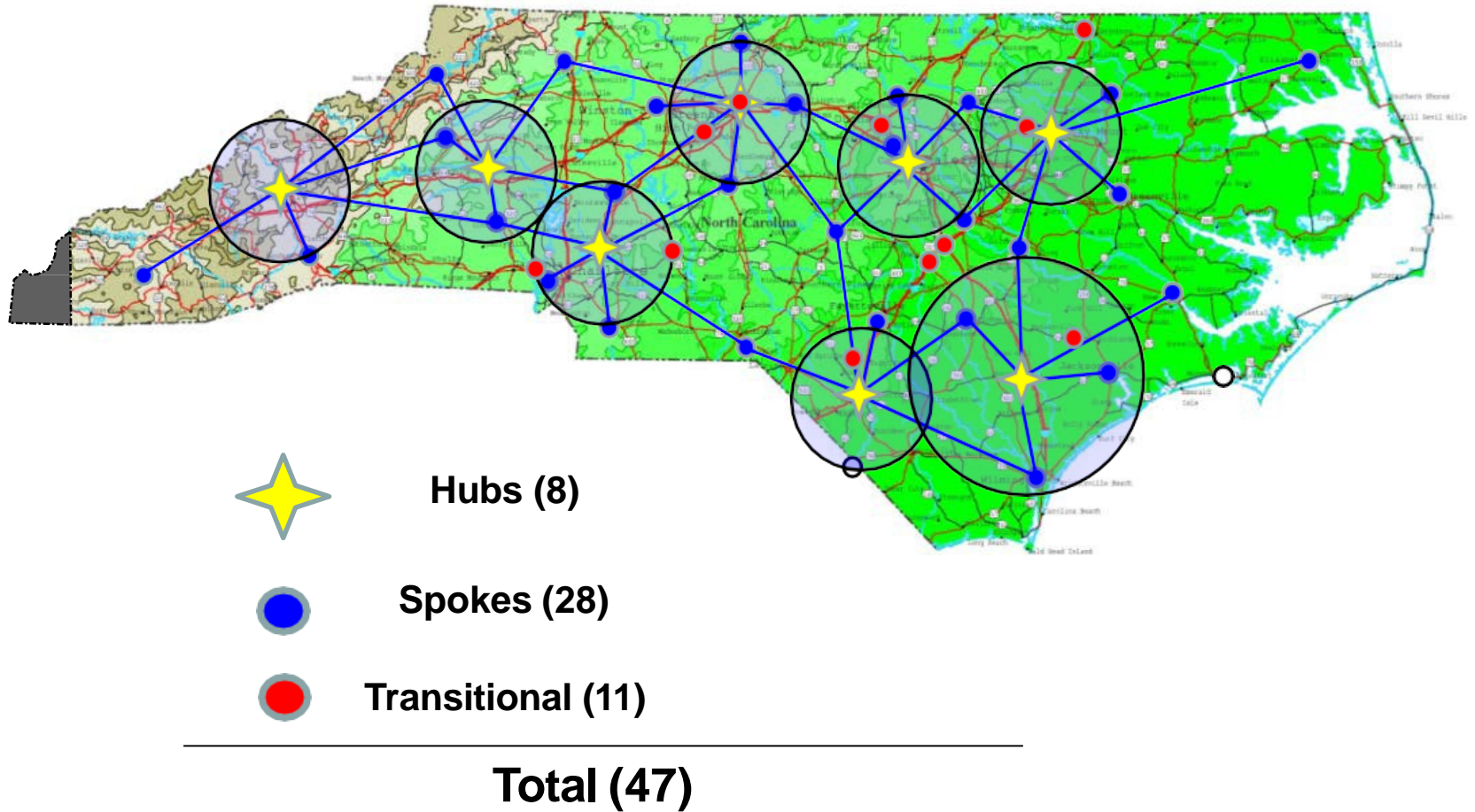
# National Guard Readiness Centers

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- Most State funding for NCNG is for operations and maintenance at the Readiness Centers
- 84 facilities located across the State
- Armory capital costs are split 75% federal/25% State
- **83%** of armories assessed as in poor or failing condition; new Master Plan implementation underway
  - Moving to Hub-and-Spoke concept



# National Guard Readiness Centers Master Plan



Source: NCNG

# NCNG: Other Services

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- Adjutant General's Office
  - Oversees daily operation of NCNG
  - Administration
  - Planning, logistics, and equipment for units
- Family Assistance Centers
  - 15 centers across the State
  - Provides benefit and planning services to service members and their families



# Tarheel ChalleNGe

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- Program serving high school dropouts
- 22-week residential program, 12.5 month mentorship follow-up; free for attendees
- Funding: \$3m federal, \$2m State
- 450 students graduate annually
- Two campuses: Salemburg and New London



# NCNG: Recent Budget Actions

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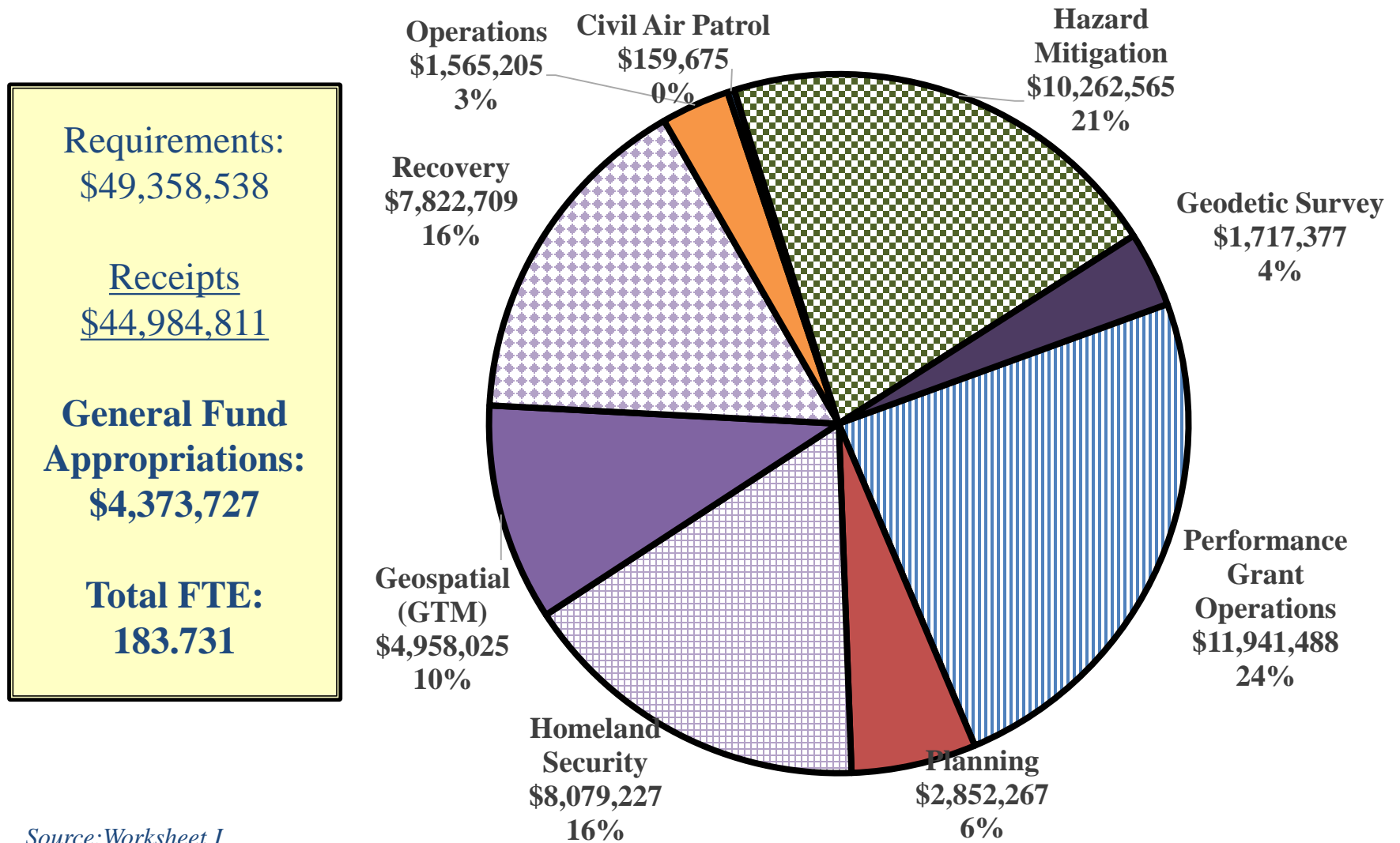
- 2017 Budget:
  - 3 FTE (starting FY 2017-18) to support operations at the future Morganton Readiness Center
  - \$200,000 recurring for State Active Duty training
- 2018 Budget:
  - None



# National Guard Questions

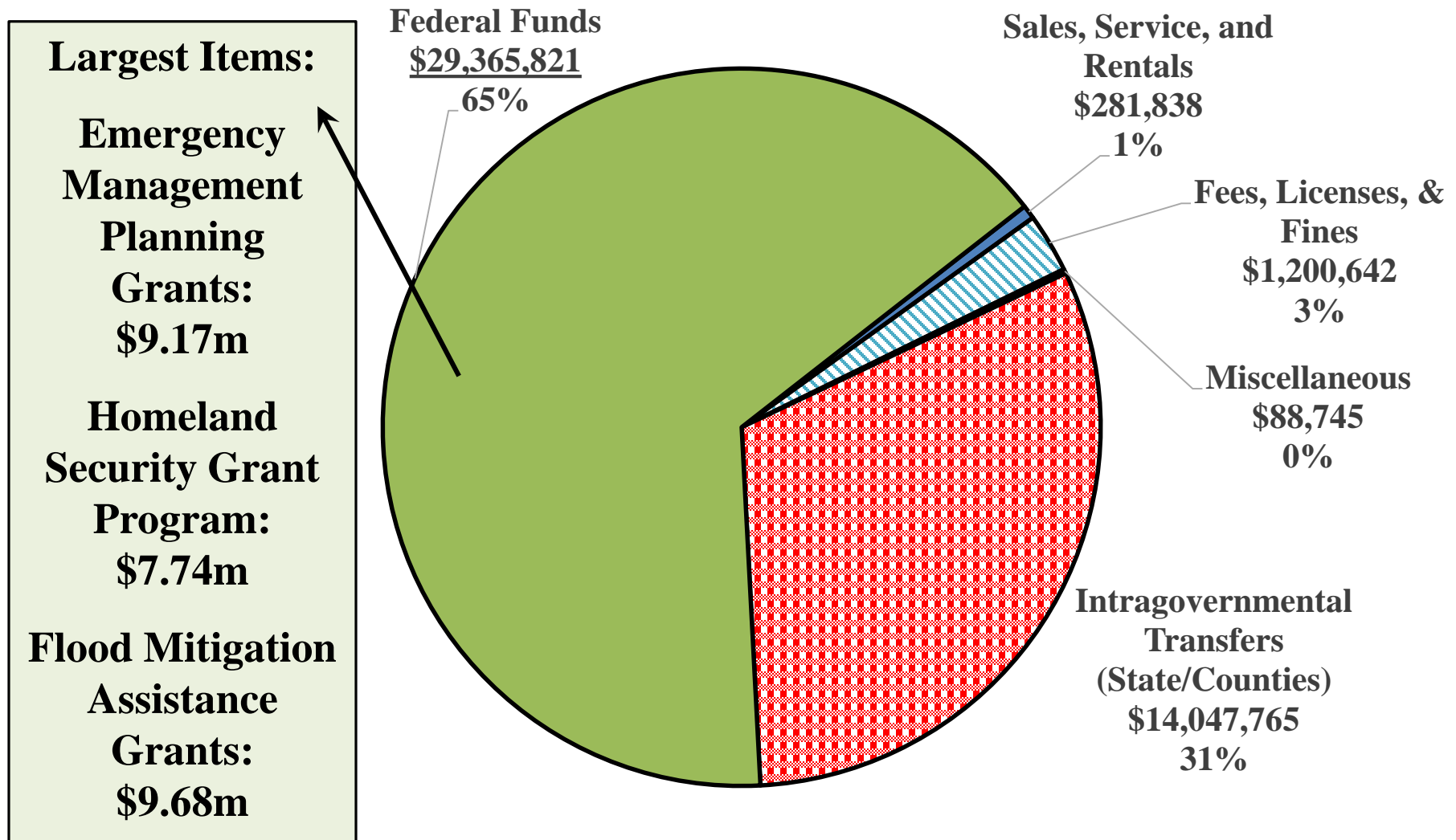


# Emergency Management Base Budget FY 2019-20



Source: Worksheet I

# Emergency Management Receipts FY 2019-20





# Emergency Management

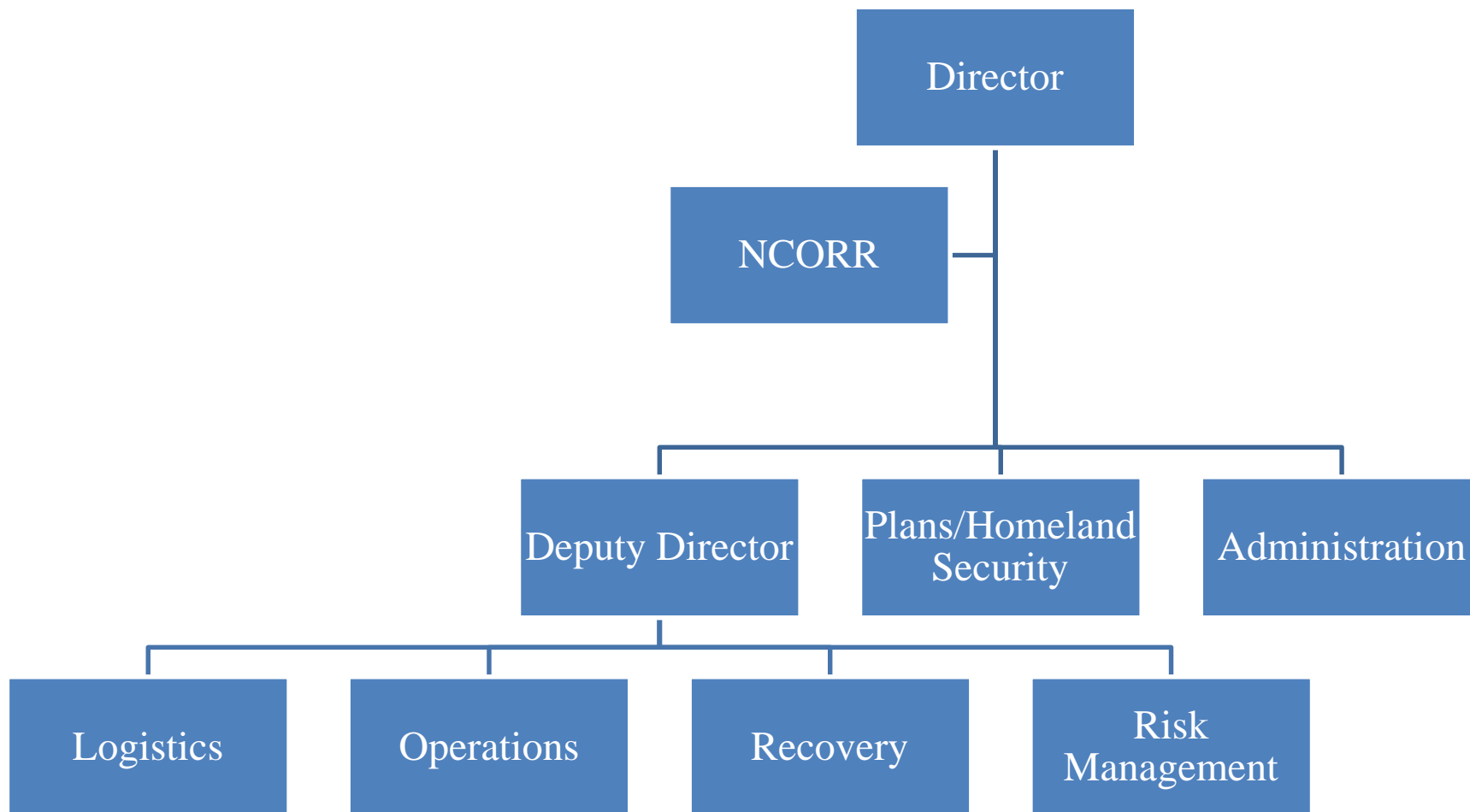
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- Established in 1977 by the Emergency Management Act
- Mission: To help North Carolina citizens effectively prepare for, respond to, recover from, and mitigate against all hazards and disasters.



# Emergency Management

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# NCEM: Structure

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- Bottom-up organization: G.S. 166A-19.15 authorizes counties to establish emergency management agencies
  - “Responsible for emergency management within the geographic limits of such county”
  - All emergency management efforts within the county coordinated by this office
- NC Emergency Management provides oversight, consultation, technical support, standards, grant funds, coordination during emergencies, and other services to these local offices

# State Emergency Response Team

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- North Carolina and all counties maintain emergency action plans
- State Emergency Response Team (SERT): Personnel from various state agencies who carry out the State action plan during emergencies

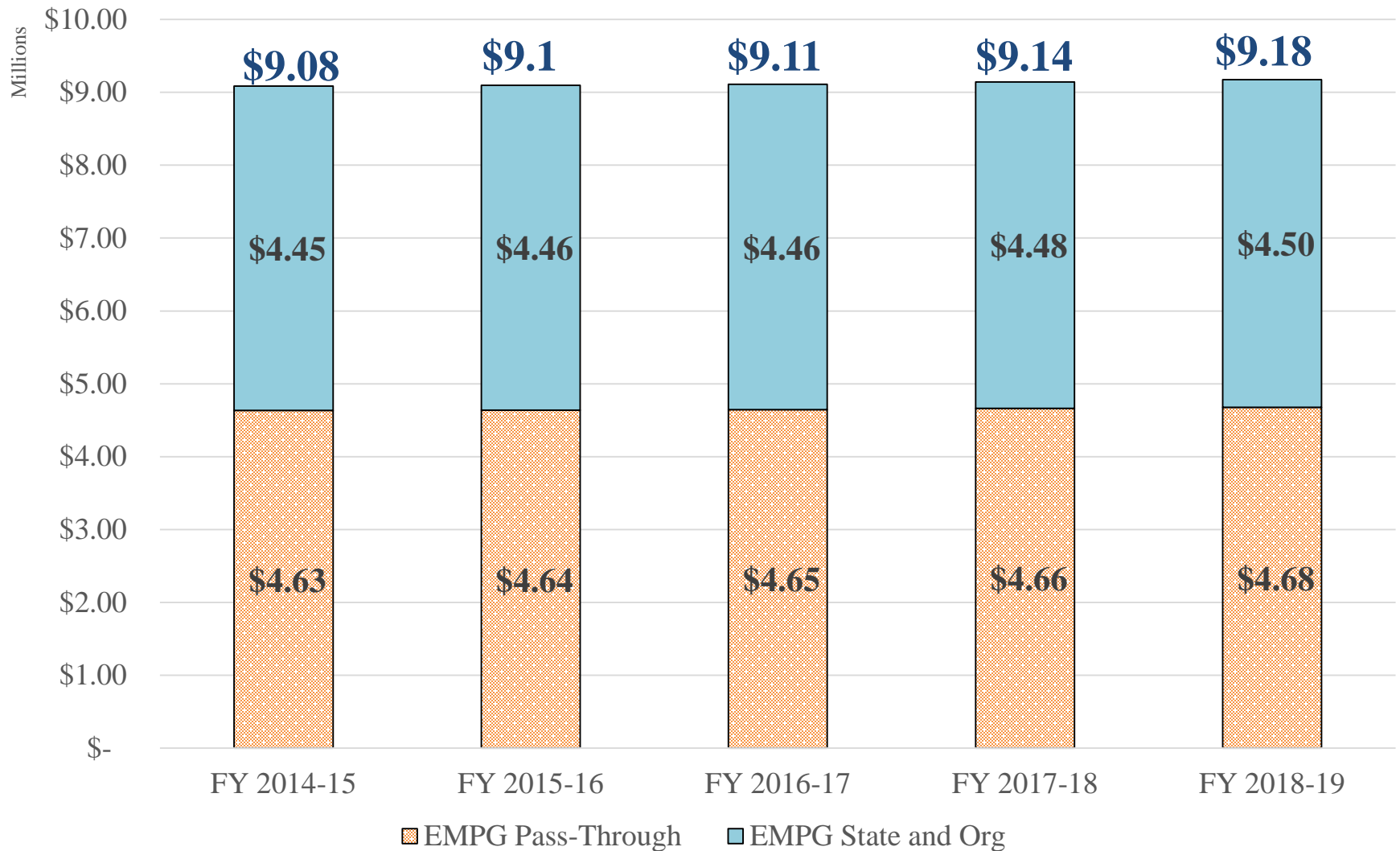


# Emergency Management: Administration

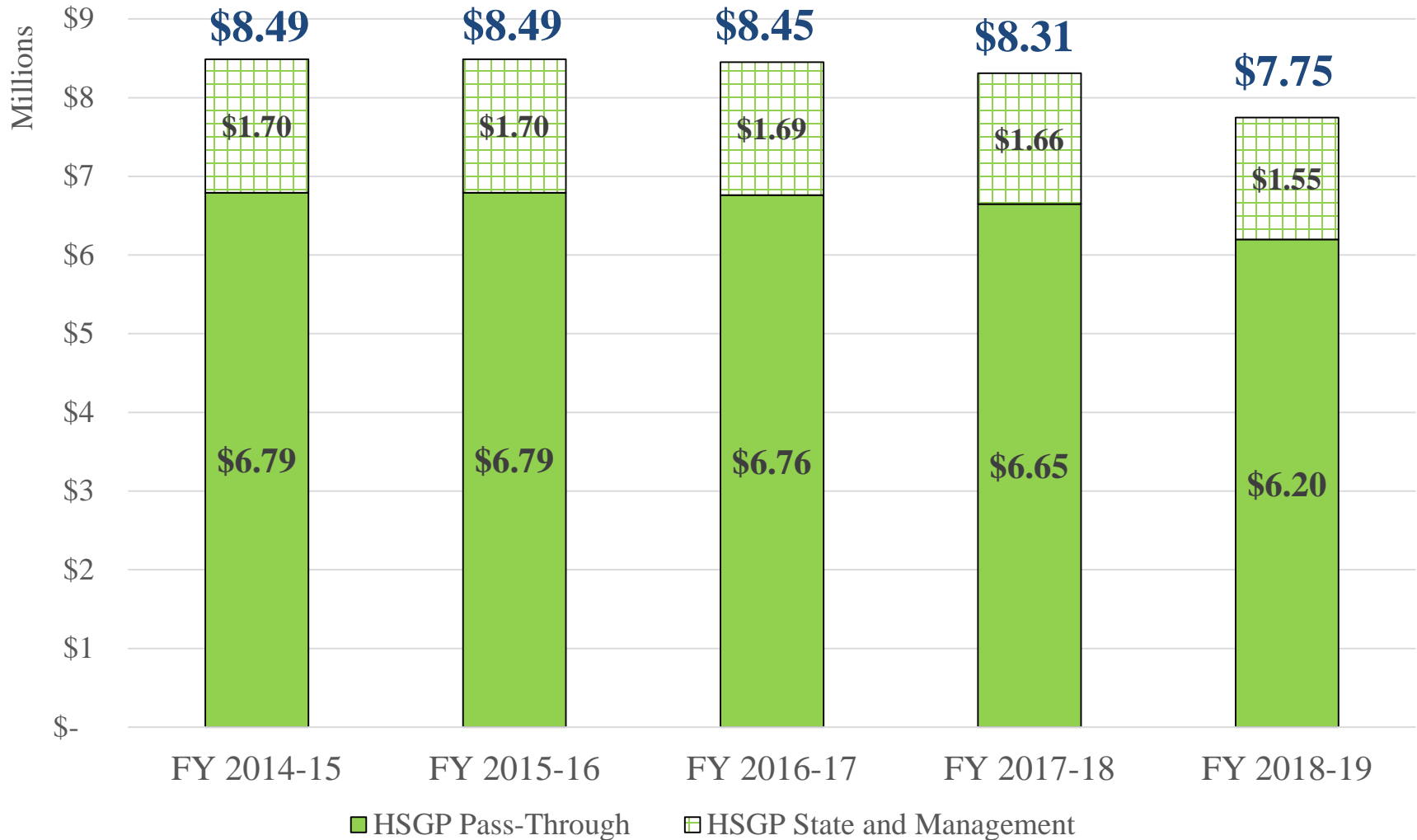
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- Finance, Human Resources, administrative functions
- Grants Management: federal grants to local and State governments for emergency and disaster preparedness
  - Emergency Management Performance Grant (EMPG)
  - Homeland Security Grant Program (HSGP)

# EMPG Five-Year History



# HSGP Five-Year History





# Emergency Management: Operations

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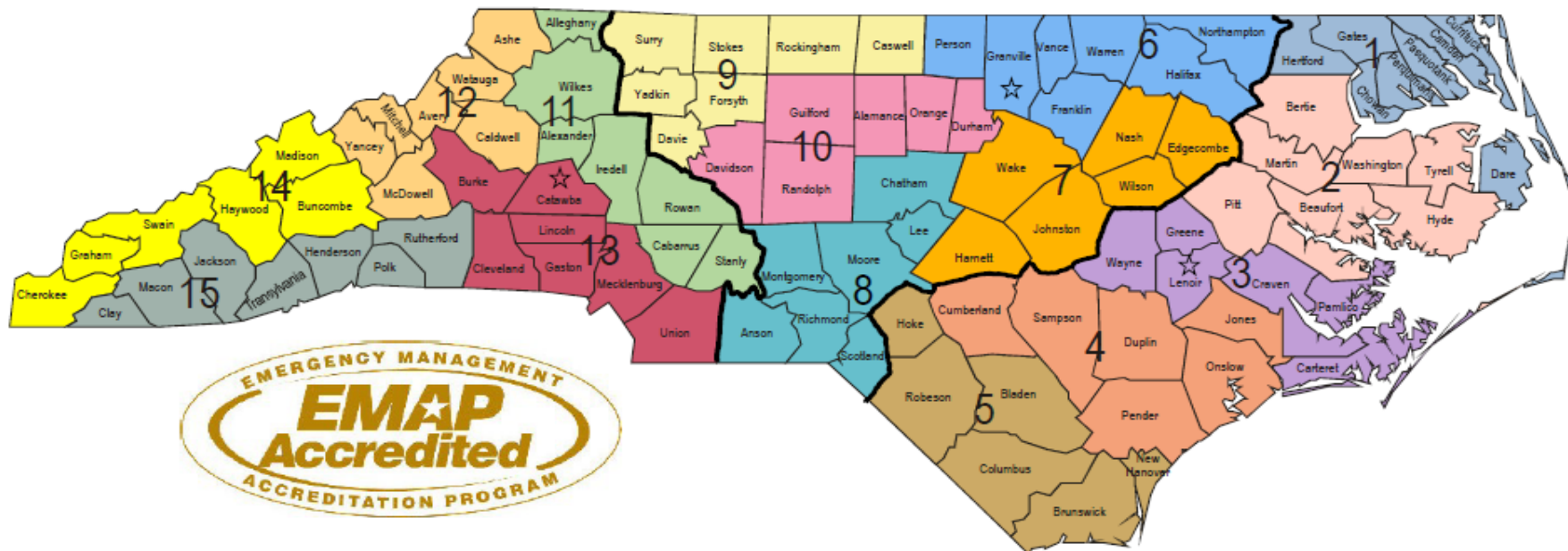
- 24-hour Operations Center
- Three Branch Offices
- Search and Rescue, Emergency Medical and Mass Care
- State Emergency Operations Center
- HazMat Response, Infrastructure and Aviation
- Domestic Preparedness Regional Support
- Link between the State and local jurisdictions





# State of North Carolina

## Division of Emergency Management



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Robin Lorenzen, 910-530-5231, [Robin.Lorenzen@ncdps.gov](mailto:Robin.Lorenzen@ncdps.gov)

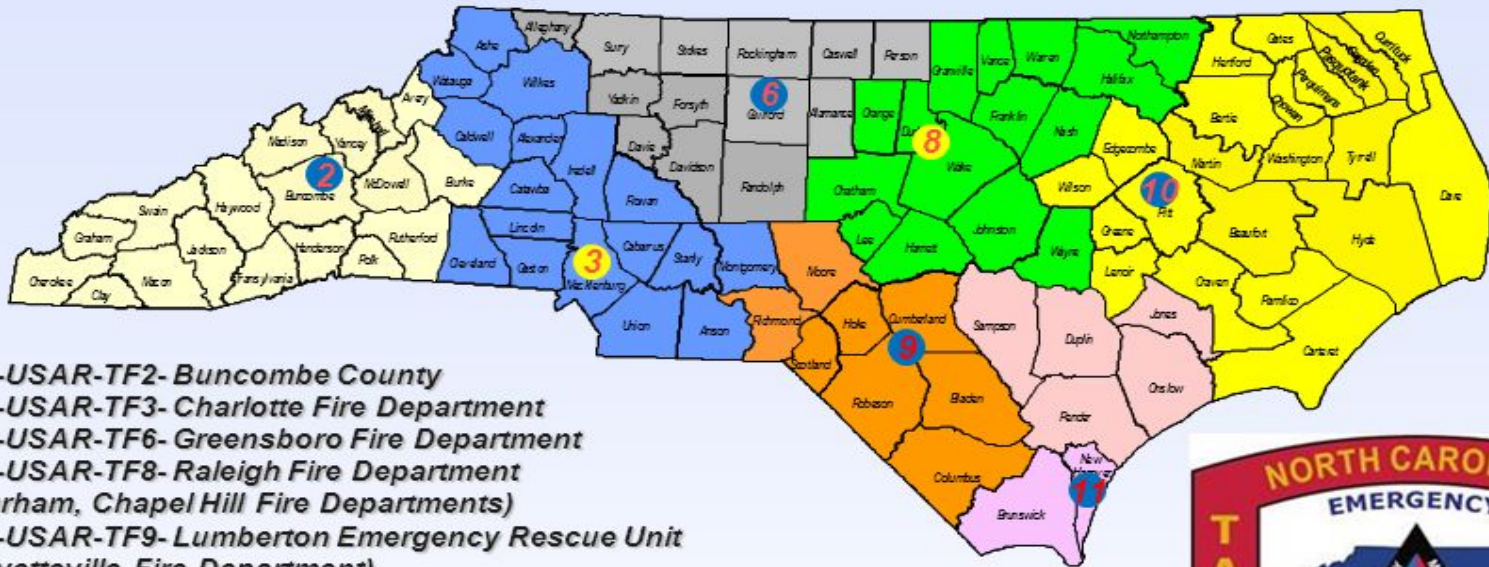
# State Search and Rescue

- NCEM provides planning, coordination, and management of State Search and Rescue teams
- Local partners make up the personnel





# NC USAR Team Locations



**NC-USAR-TF2- Buncombe County**  
**NC-USAR-TF3- Charlotte Fire Department**  
**NC-USAR-TF6- Greensboro Fire Department**  
**NC-USAR-TF8- Raleigh Fire Department**  
**(Durham, Chapel Hill Fire Departments)**  
**NC-USAR-TF9- Lumberton Emergency Rescue Unit**  
**(Fayetteville Fire Department)**  
**NC-USAR-TF10- Greenville Fire Rescue Department**  
**(New Bern Fire Department)**  
**NC-USAR-TF11- New Hanover County**  
**(Wilmington Fire Department)**

\*(Participating/partner agencies)

\*Colored Areas on Map reflect Primary Response District

**1 TYPE I USAR TEAM**

**2 TYPE II USAR TEAM**



**North Carolina Emergency Management**



# Emergency Management: Logistics

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- Training and Exercises
- Supplies
- Logistics Operations
- Personnel
- Warehouses – Stanly and Edgecombe
- Statewide Mutual Aid
- EM Assistance Compact



# Emergency Management: Planning and Homeland Security

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- Hazardous Materials Grant Programs
- Homeland Security
- Radiological Protection
- Emergency Operations Plans





# Emergency Management: Risk Management

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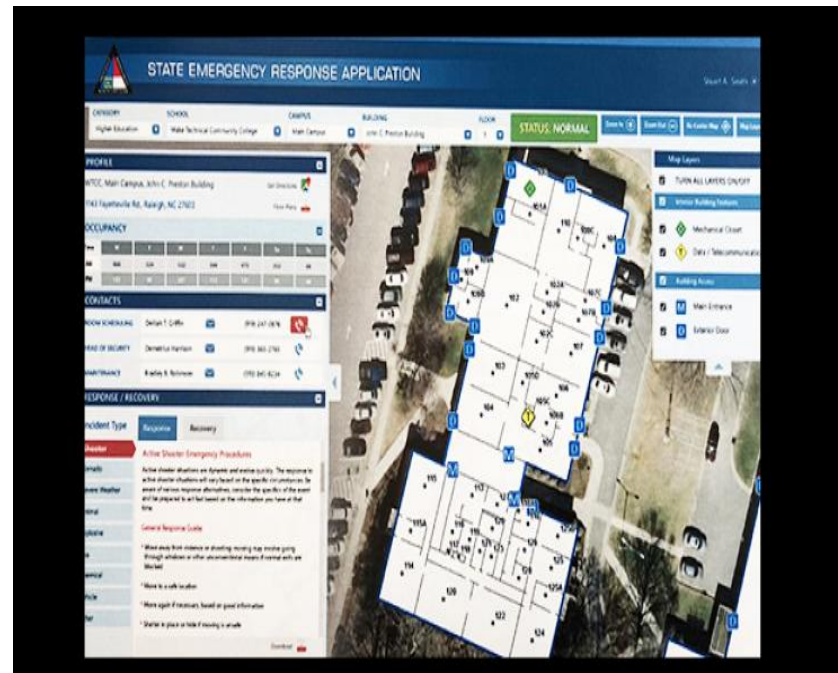
- Web Emergency Operations Center (Web EOC)
- Floodplain mapping
- Flood warning
- Risk Assessment
- Geodetic Survey
- School Safety





# School Safety

- SERA – State Emergency Response Application
  - Provides floor plans, facility resources, camera imagery for schools and other public buildings
- SRMP – School Risk Management Plan application
  - Enables schools and districts to create their Risk Management Plans, with guidance from NCEM



# Risk Management Fees

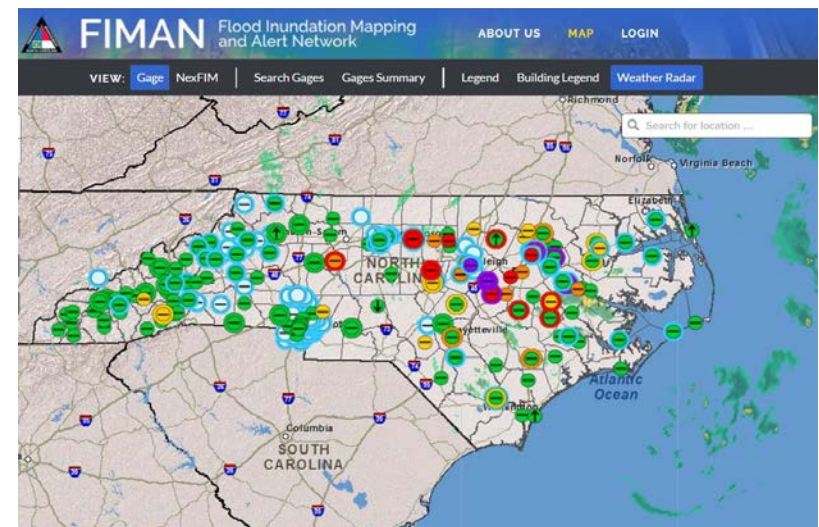
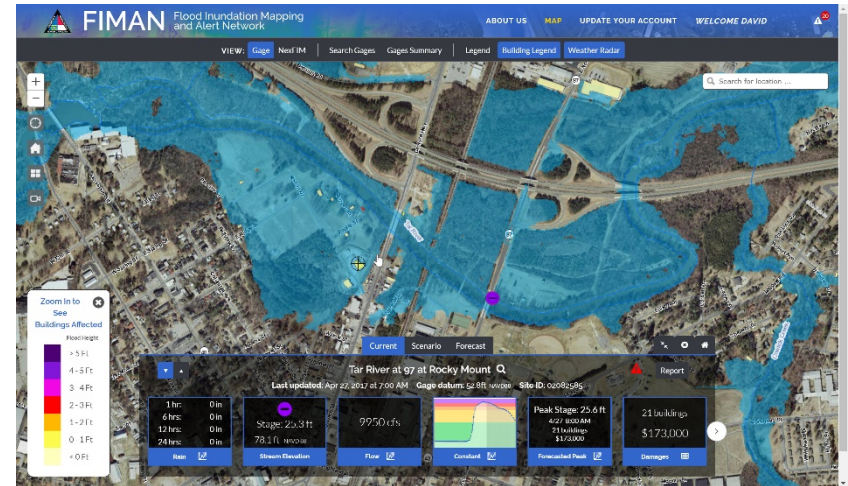
- Radiological Emergency Preparedness
  - Assessed based on number of operating reactors with emergency protective zones impacting the State
  - Fees support preparations for and responses to a potential radiological incident
  - \$2.3m annually (Duke Energy)
- Hazardous Materials
  - \$50 per hazardous substance over 10k lbs
  - \$90 per extremely hazardous substance over EPA's threshold for that substance
  - \$1.2m annually
  - Supports Regional Haz-Mat Response Teams



Source: NCEM

# Risk Management Fees (Cont.)

- Floodplain Mapping
  - Portion of Register of Deeds Fees (\$3.41 per instrument)
  - \$3.6m annually
  - Supports Floodplain Mapping program, Flood Inundation Mapping and Alert Network (FIMAN), other funds
- Continuously Operating Reference Station Network (CORS)
  - One-time fee to access network
  - \$138k annually



# Emergency Management: Recovery

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- Operates FEMA Individual Assistance and Public Assistance Programs
- Individual Assistance (IA)
  - Available to U.S. citizens living in the affected area who have serious disaster related needs and expenses from uninsured or under-insured losses resulting from the disaster.
- Public Assistance (PA)
  - Local governments who meet certain requirements
  - Potential projects: Emergency work (Debris removal, emergency protective measures); Permanent work (Roads and bridges, water control, public buildings, utilities, parks)

# Recovery (cont.)

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- Hazard Mitigation Grant Program (HMGP)
  - Provides funding for projects that reduce future losses to public and private property.
  - Becoming its own Section at NCEM
- HMGP Projects:
  - Elevation
  - Relocation
  - Buyouts/Acquisitions
- Different forms of aid offered by FEMA and other agencies based on amount of damage



# Disaster Type Determines Funding Availability

## Type I Disaster

- Small, localized
- No federal assistance
- Cost share: 25% local  
75% State
- Ex. Halifax County  
Flooding 2012



## Type II Disaster

- More damage over a larger area
- Federal assistance
- Cost share: 75% federal  
25% State
- Ex. Hurricane Irene 2011,  
April 2011 tornadoes



## Type III Disaster

- Widespread, catastrophic damage
- Federal assistance
- Cost share: 75-90% federal  
10-25% State
- Ex. Hurricanes Floyd,  
Matthew, Florence



Source: NC DPS

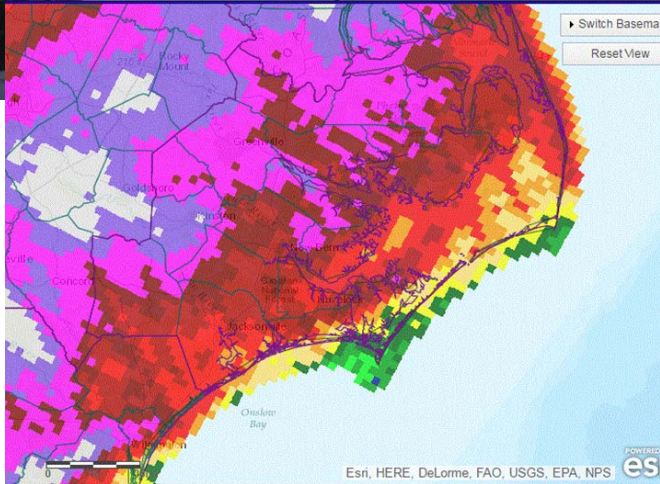
# NCEM: Recent Budget Actions

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- 2017 Budget
  - \$250,000 (NR) for a school panic alarm pilot program
    - Pilot report published Spring 2018
  - \$250,000 (NR) for NC 2-1-1
    - Hotline run by United Way; used to connect storm survivors with resources
- 2018 Budget
  - \$380,000 (NR), \$120,000 (R) for asset tracking tool (used by both NCEM and NCNG)



# Hurricanes Matthew and Florence



# Hurricane Recovery: Matthew

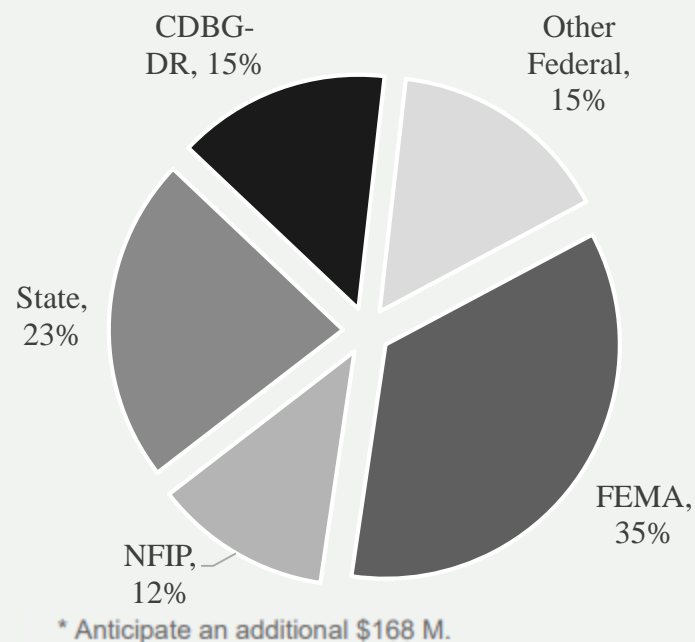
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- Joint effort between State and federal government
  - FEMA, SBA, Army Corps, USDA, FHA, HUD, others
  - Some programs are 100% federally funded, some are 100% State funded, some are split (usually 75/25%)
- Disaster Recovery Act of 2016 (DRA-16)
  - \$201m for state cost-share, housing (HFA and NCEM), local infrastructure and cleanup, other
  - Included \$25.5m for wildfire response
- DRA-17
  - \$100m for state cost-share, housing (NCEM), local infrastructure, other
- DRA-18
  - \$60m for state cost-share, risk management, infrastructure, housing

# Hurricane Recovery: Matthew

Funding Source	Federal
FEMA Individual Assistance	\$99 M
Small Business Administration Loans	\$102.5 M
National Flood Insurance Program	\$196 M
Hazard Mitigation Grant Program	\$82 M
Disaster Case Management	\$4.5 M
Crisis Counseling Assistance and Training Program	\$2 M
US Army Corps of Engineers	\$83 M
US Department of Agriculture	\$27.5 M
Federal Highway Administration	\$23 M
US Department of Labor	\$5 M
FEMA Public Assistance	\$382 M
Community Development Block Grant – Disaster Recovery*	\$236 M
<b>TOTAL</b>	<b>\$1.25 Billion</b>

State Allocations	
DRA-16	\$201 M
DRA-17	\$100 M
DRA-18	\$60 M
<b>TOTAL</b>	<b>\$361 M</b>



Source: Table from Division of Emergency Management

# Hurricane Recovery: Florence

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- Fall 2018: NCGA passes three bills re: Florence
  - Created Florence Disaster Recovery Reserve: \$849,430,477
  - Created North Carolina Office of Recovery and Resiliency (NCORR) within DPS/Emergency Management to coordinate recovery efforts and run CDBG-DR program
  - Total federal assistance still unknown but likely to be more than \$1 billion (mostly CDBG-DR and FEMA)

Bill	Appropriated Amount
Florence Emergency Act (Oct. 3)	\$56,500,000
Florence Disaster Recovery Act (Oct. 15)	\$398,430,477
Additional Florence Relief Act (Nov. 29)	\$299,800,000
<b><u>Total Appropriated to Date</u></b>	<b><u>\$754,730,477</u></b>
Remaining Balance in Florence Reserve	\$94,700,000



# Hurricane Recovery: Florence

Purpose (Agency)	Total State Funding
Farm Recovery and Economic Support (DACS)	\$290,000,000
State Match for Federal Programs (DPS, OSBM, DACS, DOT)	\$200,250,000
Education Capital Recovery Funds (DPI, UNC-BOG, NCCCS)	\$118,500,000
Housing (NCORR, HFA)	\$33,000,000
Marine Environment and Economic Support (DEQ, WRC)	\$32,550,000
Local Government Support (Golden LEAF, NCORR, DOI)	\$28,930,477
Education Operations (DPI, NCCS, UNC-BOG, NCICU)	\$24,500,000
Health and Nutrition (DHHS)	\$12,000,000
Small Business Support (Golden LEAF)	\$10,000,000
Emergency and Recovery Operations (DPS, NCORR)	\$4,000,000
Judicial System Support (AOC)	\$1,000,000
<b>Total</b>	<b><u>\$754,730,477</u></b>



# NC Office of Recovery and Resiliency

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- Created in Hurricane Florence Disaster Recovery Act (2018)
- 45 positions allocated; 31 currently filled
- Responsibilities:
  - Administer Community Development Block Grant – Disaster Recovery (CDBG-DR) program from Dept. of Housing and Urban Development
  - General disaster recovery coordination and public information
  - Citizen outreach and application case management
  - Audit, finance, compliance, and reporting on disaster recovery funds
  - Program and construction management services



# NCORR: CDBG-DR

- CDBG-DR involves 8-Step Process:



# NCORR: Other Activities

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- Local Government Assistance
  - \$8 million in grants
  - \$20 million in loans
  - Programs to help local governments with cash-flow issues
- Report on State and federal expenditures due in April



# Questions

